



REPORT TO

SPECIAL BOARD

REPORT REGARDING REALIGNMENT OF TRUSTEE WARDS TO THE NEW 25 CITY OF TORONTO WARD BOUNDARIES

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Created, Draft	First Tabling	Review
August 7, 2018	August 8, 2018	Click here to enter a date.

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RECOMMENDATION REPORT

Vision:

At Toronto Catholic we transform the world through witness, faith, innovation and action.

Mission:

The Toronto Catholic District School Board is an inclusive learning community uniting home, parish and school and rooted in the love of Christ.

We educate students to grow in grace and knowledge to lead lives of faith, hope and charity.

Rory McGuckin
Director of Education

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Associate Director
of Academic Affairs

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Acting Associate Director
of Planning and Facilities

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Executive Superintendent
of Business Services and
Chief Financial Officer



A. EXECUTIVE SUMMARY

The Minister of Municipal Affairs and Housing introduced amendments to the *City of Toronto Act, 2006* and the *Municipal Elections Act, 1996* that reduces the number of proposed municipal Wards in the City of Toronto from 47 to 25 and extends the Trustee nomination deadline. The changes are intended to improve the governance and efficiency of the City of Toronto by aligning municipal Ward boundaries with current provincial electoral districts. The new City Ward boundaries would be in effect for the 2018 municipal and federal election.

These changes do not affect the number of Trustees for school boards with jurisdiction in the City of Toronto. However, these changes do impact the distribution of Trustee positions on these boards, hence affecting school communities and their political representative.

As such, this report provides the Board of Trustees with 2 scenarios and 4 options relating to the distribution of the **12 Trustee positions** based on the newly created 25 municipal Ward boundaries. In presenting the scenarios and options, staff have considered the report presented to the Board of Trustees on February 22, 2018, where the Board reviewed and realigned the Trustee Wards based on the 47 City Ward boundaries that were being considered at that time.

The cumulative staff time required to prepare this report was 140 hours

B. PURPOSE

The Ministry of Education has requested all City of Toronto School Boards to complete a re-alignment of the Trustee Wards according to the new 25 City of Toronto Ward boundaries by August 14, 2018, and to notify the Minister of Education that the Board has approved the new Trustee Wards by August 14, 2018.

C. BACKGROUND

To ensure that Trustee nomination and election processes run as efficiently as possible, complementary amendments have been made to *Ontario Regulation 412/00 - Election to and Representation on District School Boards*, under the *Education Act*. These changes will ensure that school boards are able to re-distribute its Trustee positions according to the new City of Toronto Ward boundaries. As

instructed by the Ministry of Education communication (see Appendix ‘A’), the following instructions and actions are to be undertaken:

1. **By Tuesday, August 7, 2018**, the Municipal Property Assessment Corporation (MPAC) must develop new Population of the Electoral Group (PEG) reports for the purposes of re-distribution and provide your board with a new report.
2. **By Tuesday, August 14, 2018**, the board should re-distribute its Trustee seats according to the proposed municipal boundaries and notify the Minister that this has been done.
3. **By Friday, August 17, 2018**, the Minister will re-distribute boards’ Trustee positions if boards do not complete the re-distribution or fail to provide notification to the Minister by August 14, 2018.
4. **By Friday, August 17, 2018**, boards must provide a copy of their re-distribution report and a copy of the data and calculations by which the distribution was made to the Minister, the school board election clerk for the City of Toronto, and the secretary of every school board with jurisdiction in the City of Toronto. If boards do not complete their re-distribution by August 14, 2018 these reports and data calculations will be shared with the parties above by the Ministry on August 17, 2018.
5. Due to the compressed timeline for this change in the City of Toronto, for the 2018 election only, there is **no right to appeal** Trustee distributions to the local planning appeal tribunal.
6. The changes to the City of Toronto Wards would extend the deadline for filing a nomination for a municipal or Trustee candidate to September 14, 2018. The **October 22, 2018**, election date would not change. Trustee candidates in the City of Toronto may be required to re-file their nomination papers. Candidates are encouraged to contact the school board election clerk or the City of Toronto for more information.

D. EVIDENCE/RESEARCH/ANALYSIS

1. The process of re-aligning Trustee Ward boundaries is governed by the Education Act (*Sec. 58.1*) and Ontario Regulation 412/00 *Elections to and representation on District School Boards*.
2. In establishing Trustee boundaries, four key criteria and considerations must be taken into account. They are as follows:

Criteria

- a. Electoral Quotient – Represents the equitable distribution of eligible Catholic supporters in each Trustee Ward, as outlined in the *Education Act, Ontario Regulation 412/00*.
- b. All Trustee Ward boundaries must align with the new 25 City of Toronto Wards.
- c. Trustee ward boundaries can combine but not split municipal wards.

Considerations

- d. Equitable distribution, where possible, of the elementary and secondary schools in each Trustee Ward.
 - e. Geographic consideration for the location of each Trustee Ward within the City the Toronto.
3. On February 22, 2018, the TCDSB Board of Trustees considered a staff report on the City of Toronto review of its existing 44 Ward boundaries that led to the creation of 47 new City Wards. The 47 City Wards were officially approved on December 31, 2017. At that date, the 47 City Wards were to be the official electoral ridings for the Municipal elections, effective December 1, 2018. TCDSB legal staff had advised that Trustee Wards must be in complete alignment with the newly approved City Ward boundaries. The Board of Trustees approved a new Trustee boundary as outlined in Appendix ‘B’, scenario 2 of this report. Staff advised the City Clerk office of the newly approved Trustee Wards prior to the April 1, 2018 deadline.

4. On July 30, 2018 the Ministry of Education advised the City of Toronto school boards that the Minister of Municipal Affairs and Housing introduced amendments to the *City of Toronto Act, 2006* and the *Municipal Elections Act, 1996* that reduces the number of municipal Wards in the City of Toronto from 47 to 25 and extends the Trustee nomination deadline to September 14, 2018.
5. The Ministry of Education has requested that all City of Toronto school boards complete a re-alignment of the Trustee Wards according to the new 25 City of Toronto Ward boundaries by August 14, 2018.
6. A map highlighting the misalignment between the new 25 City Wards and the current TCDSB Trustee Ward boundaries can be seen in Appendix ‘B’.
7. Following the *Education Act, O.Reg. 412/00, section 6*, it is required that Trustee Wards be created with a focus on equitable distribution of eligible Catholic Supporters using a calculation method known as the Electoral Quotient.
8. The Electoral Quotient represents the proportion of eligible Catholic supporters per Trustee Ward. Below, is the calculation for Electoral Quotient:

$$\text{Electoral Quotient} = \frac{a \times b}{c}$$

Where,

a - is the number of eligible Catholic supporters within each Trustee Ward

b - is the total number of Trustee Wards

c - is the total number of eligible Catholic supporters in the City of Toronto

9. Staff have prepared options for the Board of Trustees consideration that realign Trustee Wards to the new 25 City Wards with a goal of maintaining a fair and equitable balance of eligible Catholic supporters, City of Toronto Ward boundaries, number of schools and geographical location of each Trustee Ward. Appendix ‘B’ provides baseline data for the 25 City Wards, maps and details of all scenarios and options discussed in this report.
10. In the attached Appendix ‘B’, staff have provided the following scenarios:

- **Scenario 1, Status Quo** – Represents the current configuration of the Trustee Ward boundaries based on the new 25 City Ward boundaries.
- **Scenario 2, Board Approved Boundary Map** – Represents the Trustee Ward configuration based on the proposed 47 City of Toronto Ward boundaries presented and approved at the February 22, 2018 Board meeting.

11. Staff have provided the following proposed Trustee Ward boundaries options, as presented in Appendix ‘B’:

- **Option 1**
Closest to Current 44 Ward Configuration – Considers the current Trustee Ward distribution based on the 44 City of Toronto Ward boundaries.
- **Option 2**
Balance of City of Toronto Wards - Considers the balance of City of Toronto Ward boundaries to the Trustee Wards. Each Trustee receives two City Ward boundaries with the exception of one Trustee who receives three.
- **Option 3**
Balance of School Distribution - Considers the balance of schools for each Trustee Ward.
- **Option 4**
Balance of Electoral Quotient - Considers the Education Act requirement for a balance of the electoral quotient for each Trustee Ward.
- **Option 5**
Closest to the Current Trustee Wards with a Balance of Electoral Quotient - Considers the Education Act requirement for a balance of the electoral quotient for each Trustee Ward and maintains the current geographic communities, in general.

E. IMPLEMENTATION, STRATEGIC COMMUNICATIONS AND STAKEHOLDER ENGAGEMENT PLAN

Pre Special Board Meeting:

- Communicate meeting time, date and issues to all stakeholders immediately upon notice of meeting.
- Posted on Board's home page of web, and ongoing updates via Twitter.

Post Special Board Meeting:

- Issue news release announcing new ward electoral boundaries with school list.
- All impacted schools will be notified upon approval of the report, and Trustee Ward boundary changes will be reflected on the Boards website and directory.
- Tweet out decision, as well as ENews (Monday Aug. 13), and updated information posted on Board website with spotlight.
- Lead up to September, development of communications collateral to inform parents and stakeholders of new Wards and schools including ward specific posters for all schools so communities know which new ward they are now in.
- Re-doubling of Municipal Election education and awareness campaign to Catholic ratepayers, school communities and other stakeholders.

F. STAFF RECOMMENDATION

1. THAT the Board approve Trustee Ward boundary Option 5 as outlined in Appendix 'B'.
2. THAT staff provide the Ministry of Education with the newly approved Trustee Ward boundaries prior to the August 14, 2018 submission deadline.